THE HOME ENERGY CONSERVATION ACT 1995: SUBMISSION OF PROGRESS REPORTS TO SECRETARY OF STATE BY 31 MARCH 2017

As the Minister for State at the time, Greg Barker wrote to Central Bedfordshire Council in July 2012 regarding new guidance for local authorities (LAs) under the Home Energy Conservation Act (HECA) 1995. The guidance requires certain English LAs with housing responsibilities to:

- (i) prepare a report identifying the energy conservation measures that the Authority considers practicable, cost-effective and likely to result in significant improvement in the energy efficiency of residential accommodation in its area (these reports were due on 31 March 2013); and
- (ii) following publication of this, report at two yearly intervals to the Secretary of State on progress in implementing these measures the first of these was provided by 31 March 2015, this is the second progress report.

The HECA guidance recognised that LAs are uniquely placed to assess the needs of their local residents and areas and to work with local partners to deliver improvements. The guidance particularly focused on how potential investment from the Green Deal, the Energy Company Obligation and support for renewable energy technologies might be used for local economic development as well as improving residents' homes to make them warmer and more energy efficient.

LOCAL ENERGY EFFI	LOCAL ENERGY EFFICIENCY AMBITIONS AND PRIORITIES					
THEME	ACTION	TIMING	PROGRESS TO DATE and MOVING FOWARD			
Carbon emissions	The Council's Climate Change strategy will be refreshed during 2013 to include carbon reduction targets for residential housing. This refresh will support the Council's emerging Development strategy and related policies.	Draft strategy developed summer 2013; sign off target by end Dec 2013.	 The Council's Climate Change Strategy was not refreshed and updated during 2015/16 due to competing priorities within the Environmental Policy service. Domestic Per capita CO₂ emissions from across the Central Bedfordshire are have increased slightly from 2.8 tonnes of CO₂ per person to 2.9 			
	The aim is to reduce the 2010 per capita domestic CO2 emissions rate of 2.2 tonnes per person for Central Bedfordshire, or at least maintain this rate (which is lower than	The 2011 and 2012 CO2 emissions rates will be reviewed when published by	tonnes of CO ₂ per person between the period 2005 and 2014. Please click here for the Governments Local Authority emissions estimates			

	national average of 2.4) for 2011 and 2012. However, the actions proposed within this report will not influence CO2 emissions rate for 2011 or 2012.	DECC.	 The Council's emerging Local Plan will push for increased carbon reduction standards (largely through renewables).
Fuel Poverty	The Council will acquire more detailed stock condition characteristic data, including fuel poverty data, against which local ambitions and priorities will be recommended.	Data acquisition end April 2013	Due to the ending of the Warmer Homes Healthy People funding programme, the Council have not had the resource to analyse and use the raw data to target those at most risk of fuel poverty.
	The data will then be reviewed against older stock data to consider trends and updated summary data will be provided to refresh JSNA. It may not be the Council's intention to set targets for a reduction in fuel poverty as fuel cost fluctuations are unpredictable. We will use the detailed data intelligence to inform decision making taking in account a range of factors such as; fabric of property, household income etc.	Data review mid May 2013 Update JSNA end May 2013	The Council have continued to commit capital resources to tackle fuel poverty through it's Affordable Warmth assistance. This assistance has been confirmed within the Council's latest approved Housing Assistance policy. when this policy was approved, there was a commitment given to promote the assistance available and this is planned for 2017/18, in particular through the Village Care scheme in order to get to "hard to reach" residents in rural areas. Please click here for the Government Fuel poverty statistics. https://www.gov.uk/government/statistics/2014-sub-regional-fuel-poverty-data-low-income-high-costs-indicator Government data published in June 2016 estimates that 7.3% of households in Central Bedfordshire are in fuel poverty under the <i>low income</i> , <i>high cost</i> indicator. This equates to around 7,800 households.

fund this work, the Council recycles repayments from residents moving home, and used external funding from the Bedfordshire and Luton Energy				
ended in 2014/15, which has limited the activity undertaken since. However, despite difficult financial pressures, the Council has continued to fund the Renewal Policy (now Housing Assistance policy) programme. During this two year period (2015/16 and 2016/17 to date), 4 Affordable Warmth Assistance cases wer completed. This is a reduction from the previous two years due to the ended of BALES funding. Affordable Warmth assistance is aimed at remedying fuel poverty through energy efficiency and heating measures. In addition, 33 Home Improvement	Public Commitments	 Commit capital funding to tackle fuel poverty within the Council's Renewal Policy programme for 	delivered within	has funded £524K worth of work to private sector homes in Central Bedfordshire. In 2015/16 the Council funded a further £153K of improvement work. To date in 2016/17 and further £149K has been funded. The improvement and repairs works were funded mainly through Loan Assistance provided under the Council's Renewal Policy. To help fund this work, the Council recycles repayments from residents moving home, and used external funding from the Bedfordshire and Luton Energy Scheme (BALES). Unfortunately, BALES funding ended in 2014/15, which has limited the activity undertaken since. However, despite difficult financial pressures, the Council has continued to fund the Renewal Policy (now Housing Assistance policy) programme. During this two year period (2015/16 and 2016/17 to date), 4 Affordable Warmth Assistance cases were completed. This is a reduction from the previous two years due to the ended of BALES funding. Affordable Warmth assistance is aimed at remedying fuel poverty through energy efficiency and heating measures. In addition, 33 Home Improvement Assistance cases were completed and many of these included heating replacement works. In 2013 —

		systems to households in need, recovering £91K of BALES funding.
		The Council's Housing Assistance policy is accessed by the following link:
		http://www.centralbedfordshire.gov.uk/housing/policies/overview.aspx
 Encourage take-up of energy efficiency improvements in rural areas through the Village Care schemes. 	Begin April 2013 then ongoing	Promotion with Bedfordshire Rural Communities Charity is planned in 2017/18. BRCC administer the Village Care schemes
 Continue to offer free home energy rating surveys to owner occupiers. 	Ongoing service	In 2015/16 the Housing Service completed 29 free home energy surveys for residents and to date in 2016/17, 19 home surveys have been completed.
 Continue to tackle category 1 Hazards under Housing Act 2004. 	Ongoing service	Category 1 hazards continue to be tackled through Housing Solutions Core business and part of the Performance Management Framework. In 2015/16, 76 category 1 hazards were remedied and to date in 2016/17, 65 have been remedied.
 Update and involve private sector landlords through the Central Bedfordshire Landlords' Forum. 	May 2013 and every 6 months	The frequency of landlords' forum meeting has reduced due to competing priorities. The last forum was held in November 2015.
Establish a working partnership with	By end June	In 2014/15, the Council appointed through a

an accredited ECO provider to target appropriate assistance to eligible residents in the area.	2013	procurement process Climate Energy as our Area Based Scheme Provider, to work with to target our off-gas areas and Park Homes initially. Unfortunately Climate Energy went into liquidation in 2016, which prevented an area based approach from progressing.
Continue to work with partners under the Warm Homes Healthy People scheme.	Nov 2013 to end March 2014	Public Health funded a 1 year secondment 2014/15 Warm Homes Healthy People (WHHP) Project Lead to take the scheme forward on a reduced basis. Unfortunately, this funding ended in 2014/15 and no further resource is identified. A report was produced to highlight the activities that took place during the last year of the funding programme (2014/15), for example: • Weekly drop sessions from Age UK Bedfordshire at Watling House, Dunstable. • Robust Referral System – ensuring signposting to the most appropriate service. • Working with Public Health Core Intelligence Team and CBC Customer Insight Team to identify hotspot of fuel poverty and health inequalities which will enable us to target our resources more effectively • Support the delivery of Public Health's MECC (Making Every Contact Count). • Updating Councils documentation and website with regards to "Keeping Healthy and Warm"

	 Improve understanding of energy characteristics of housing in Central Bedfordshire through commissioning more detailed research. Work closely with the main social housing provider in the area, Aragon Housing Association. Increase money and debt advice to Council tenants, including advice about energy costs, in partnership with Southern Electric 	Begin April 2013 then ongoing as schemes develop	Detailed Housing Stock data has been received but the loss of the WHHP resource has prevented research and analysis. Central Bedfordshire Council continue to work with Aragon Housing Association to identify potential schemes. These are detailed below. This has been undertaken as part of the Tenancy Sustainment approach with new CBC tenancies. In 2017/18, however, the approach will be developed further through the creation of the Independent Living service.
MEASURES TO DEL	 VER SIGNIFICANT ENERGY EFFICIENCY	 MPROVEMENTS IN R	RESIDENTIAL ACCOMMODATION
National funds			
THEME	ACTION	TIMING	PROGRESS TO DATE
Green Deal Funds	The Council will provide independent advice to residents about the Green Deal and how it works in general. Promotional material will be made available and directed through existing partnerships. In particular the Council aims to: • Support to community groups and	By end July 2013	Scheme was not launched due to the Green Deal not being successfully implemented and has now ended.

	community- led initiatives primarily through the Village Care Scheme. Parish / Town Councils and neighbourhood plans Provide information, resources and a means to network The Council will ensure staff are properly informed / trained about the Green Deal. Explore using 'Allowable solutions' from developers as finance for local Green Deal/ECO type measures from 2016.	August 2013 August 2013 Begin Sept 2013 or as and when detailed guidance comes from DECC	As above As above "Allowable solutions" were proposed to be paid for by developers to bridge the gap between what is financially viable to be delivered on site and what is required to meet zero carbon homes standards. This is effectively an "offset or carbon compensation" mechanism allowing carbon savings that are supposed to be delivered through new development to be delivered through other projects. To date, this scheme does not appear to have been implemented.
Energy Company Obligation Funds	The Council aims to establish a working partnership with an accredited ECO provider to target appropriate assistance to eligible residents in the area. • To review updated data indicating greatest potential for ECO eligible areas. Use this data in discussions with ECO providers. • To pilot a solid wall insulation scheme	End June 2013 End June	We had been successful in procuring Climate Energy as a green deal and energy efficiency provider. Climate energy had access to ECO grant funding (provided by the big 6 energy companies) to provide a subsidy to homeowners and private rented tenants towards the cost of solid wall, loft and cavity wall insulation. ECO funding was available to households who had insulation installed by Climate Energy. Unfortunately Climate Energy went into liquidation

	with Aragon using ECO funding, targeting adjoining private homeowners. Note – the updated data mentioned above may lead to actions not yet known	Begin April 2013 – to end August 2013	in 2016, which has prevented targeting of ECO resources. The ECO funding streams are: Carbon Saving Obligation Carbon Saving Communities Obligation Affordable Warmth Obligation (HHCRO) - for low income vulnerable groups only
Affordable Warm Funds	The Council will commit capital funding to tackle fuel poverty within the Council's Renewal Policy programme for 2013/14 and 2014/15. The Council will utilise any remaining BALES fuel poverty funding from 2012/13 programme.	Programmes delivered within each financial year. Review April 2013	During the years 2013/14 and 2014/15 the Council has funded £524K worth of work to private sector homes in Central Bedfordshire. In 2015/16 the Council funded a further £153K of improvement work. To date in 2016/17 a further £149K has been funded. The improvement and repairs works were funded mainly through Loan Assistance provided under the Council's Renewal Policy. To help fund this work, the Council recycled repayments from residents moving home, and external funding from the Bedfordshire and Luton Energy Scheme (BALES). Unfortunately, BALES funding ended in 2014/15, which has limited the activity undertaken since. However, despite difficult financial pressures, the Council has continued to fund the Renewal Policy (now Housing Assistance policy) programme. During this two year period (2015/16 and 2016/17 to date), 4 Affordable Warmth Assistance cases were completed. This is a reduction from the previous two years due to the ending of BALES funding. Affordable

		Aim for implementation by end Sept 2013	Warmth assistance is aimed at remedying fuel poverty. In addition, 33 Home Improvement Assistance cases were completed and many of these included heating replacement works. In 2013 – 2015, the Council funded 29 replacement heating systems to households in need, recovering £91K of BALES funding. The Council's Housing Assistance policy is accessed by the following link:
			http://www.centralbedfordshire.gov.uk/housing/policies/overview.aspx
	An oil collective buying scheme will be progressed with BRCC and partners.	Review by end Dec	An Oil Buying scheme was not successfully developed by BRCC despite attempts to replicate a model developed in Oxfordshire.
	The Council and partners will develop a further Warm Homes Healthy People bid to Dept. Health should funding be made available.	2013	No further funding was made available from the Dept. of Health. Public Health funded a 1 year secondment from April 2014 to March 2015 with a view to strategically strengthen the link between Health and Housing.
	The Council will explore initiatives to increase rate of connection to the gas network and potentially extending the gas network to more properties.		Due to the ending of the Warmer Homes Healthy people funding, this has not been progressed.
FiTs and RHI	The Council will provide independent advice to residents about these initiatives and will normally sign post to relevant sources of expert advice such as Energy Saving Trust.	Ongoing service provision	Where such enquiries are received, customers are normally advised to view the Energy Saving Trust website in the first instance: http://www.energysavingtrust.org.uk/

Local policies and			
resources			
THEME	ACTION	TIMING	PROGRESS TO DATE
Climate Change Policy	The Council's Climate Change strategy will be refreshed during 2013 to include carbon reduction targets for residential housing. This refresh will support the Council's emerging Development strategy and related policies.	Draft strategy developed summer 2013; sign off target by end Dec 2013.	The Council's Climate Change Strategy was not refreshed and updated during 2015/16. The Council are now more likely to include plans within the developing Local Plan, which will be consulted upon in Spring 2017.
Housing policy	The activity undertaken within the Renewal Policy (now Housing Assistance policy) is monitored monthly and reported corporately. The funding programme is maximised and recycles loan assistance to provide further funds during the year.	Ongoing through 2013 – 2015	During the years 2013/14 and 2014/15 the Council funded £524K worth of work to private sector homes in Central Bedfordshire. In 2015/16 the Council funded a further £153K of improvement work. To date in 2016/17 a further £149K has been funded. The works were funded mainly through Loan Assistance provided under the Council's Renewal Policy. Unfortunately, BALES funding ended in 2014/15, which has limited the activity undertaken since. However, despite difficult financial pressures, the Council has continued to fund the Renewal Policy (now Housing Assistance policy) programme. During this two year period, 17 Affordable Warmth Assistance cases were completed. These are specifically aimed at remedying fuel poverty through energy efficiency and heating measures. In addition, 57 Home Improvement Assistance cases were completed and many of these included heating replacement works. In total the Council funded 29

		replacement heating systems to households in need, recovering £91K of BALES funding. Unfortunately, BALES funding ended in 2014/15, which has limited the activity undertaken since. However, despite difficult financial pressures, the Council has continued to fund the Renewal Policy (now Housing Assistance policy) programme. During this two year period (2015/16 and 2016/17 to date), 4 Affordable Warmth Assistance cases were completed. This is a reduction from the previous two years due to the ended of BALES funding. Affordable Warmth assistance is aimed at remedying fuel
	Ongoing through 2013/14	poverty through energy efficiency and heating measures. In addition, 33 Home Improvement Assistance cases were completed and many of these included heating replacement works. In 2013 – 2015, the Council funded 29 replacement heating systems to households in need, recovering £91K of BALES funding
The Council's Housing Asset Maintenance programme will undertake the following improvements: • The upgrading of inefficient and ageing heating systems through the central heating programme. All heating systems are installed with highly efficient Condensing Boilers and modern energy efficient		Under the housing asset management programme 2015 - 2017, 600 non-condensing boilers were replaced with condensing boilers at a cost of approximately £1.7M A further 250 boiler installations are planned for 2017/18

Funding to continue with the installation of low energy lighting to communal areas and the fitting of optical lighting sensors. In properties of a solid wall construction, consideration will be given to external insulation where appropriate, again results from the 2011 stock condition survey will prioritise. Central Beds – (draft) Housing Asset Management Strategy – key objective is to achieve an average SAP rating of 71 by 2015 with no stock having a SAP of less than 65. A list of relevant actions can be found in the annex to this report. The Council has an annual budget of £250,000 for this programme. Ongoing programme 2015 - 17 Data on exact numbers installed not available at time of this report. 9 properties had cavity wall insulation installed and 28 had loft insulation provided. 5 properties had cavity wall insulation provided. 4 further 45 ASHP's are planned for 2017/18 105 properties were upgraded with solid wall insulation between 2015 and 2017 at an approximate cost £1.1M 184 properties identified for 2015/16 with EPC score less then 60 to improve SAP rating to 71. It is estimated that tenants have saved around £98K in fuel costs from the installation of the measures provided between 2015 and 2017.	Grand Union Housing Group Fuel Poverty Strategy 2012 – 15 priority to bring all the		Aragon Housing part of the Grand Union Housing
 Funding to continue with the installation of low energy lighting to communal areas and the fitting of optical lighting sensors. In properties of a solid wall construction, consideration will be given to external insulation where appropriate, again results from the 2011 stock condition survey will prioritise. Funding to continue with the installed not available at time of this report. 9 properties had cavity wall insulation installed and 28 had loft insulation provided. 5 properties have had Air Source heat Pumps provided. A further 45 ASHP's are planned for 2017/18 105 properties were upgraded with solid wall insulation between 2015 and 2017 at an approximate cost £1.1M 184 properties identified for 2015/16 with EPC score 	Management Strategy - key objective is to achieve an average SAP rating of 71 by 2015 with no stock having a SAP of less than 65. A list of relevant actions can be found in the annex to this report. The Council has an annual budget of		in fuel costs from the installation of the measures
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controls, providing savings for the tenants and the environment.	 Funding to continue with the installation of low energy lighting to communal areas and the fitting of 	programme 2015 -	time of this report. 9 properties had cavity wall insulation installed and 28 had loft insulation provided. 5 properties have had Air Source heat Pumps provided. A further 45 ASHP's are planned for

Diamina na lian	group's dwellings to a minimum EPC rating D, followed by a secondary aim to bring all dwellings to EPC rating C over the longer term.		Group who are Central Bedfordshire's main Registered Provider in the area. Aragon has invested nearly £1.5M in renewable technologies since 2015 in its drive to eradicate fuel poverty from its housing stock. Listed below are just a number of measures undertaken in the last two years: • 17 properties had air source heat pumps installed. A further 200 are planned for the next two years. • 214 properties had solar PV panels installed. • Topped-up loft insulation at 74 properties was increased to 270mm. • 712 properties had double glazed windows and doors installed. • 240 properties had their older gas boilers replaced at a total cost of £0.42M • 74 properties had fuel switched from electrical heating to gas. This is estimated to save 35% on tenants' fuel bills. The work cost around £0.2M. • Solid wall insulation was installed to 12 properties and 4 homes had cavity wall insulation. Solid wall insulation is estimated at saving 13% on fuel bills. • Aragon Housing properties have an average SAP rating of 72.7 by end 2016/17
Planning policy	Emerging Development Strategy for Central Bedfordshire Includes policy to promote resource efficiency (including energy) in new and	Adoption February 2014	The Development Strategy has not yet been adopted but following publication of the Housing White paper, the draft local plan is due to be consulted upon in Spring 2018.

	existing homes.		
Affordable Warmth	Updated data will be provided to inform the JSNA	End April 2013	https://www.jsna.centralbedfordshire.gov.uk/jsna/info/6/ageing_well/23/excess_winter_deaths_fuel_poverty_and_flu
Council resources	Capital funded schemes and actions are identified above. In addition the Council will:		
	 Arrange for updated energy characteristic data to be incorporated into the Council's GIS system to enable better analysis and service planning. 	End July 2013	BRE Data received July 2013 and uploaded to GIS. Mapping process being undertaking from Jan 2015 – March 2015 with Public Health Core Intelligence Team and Central Bedfordshire Council's Customer insight team to introduce a Fuel Poverty Model.
	 Continue to tackle category 1 excess cold housing hazards through formal and informal measures, 	On going	Embedded within our Housing Solutions Core business and part of the Performance Management Framework.
	 Continue to offer free home energy rating surveys and reports to homeowners, and provide advice concerning cost effective measures and options available, 	On going	Embedded within our Housing Solutions Core business and part of the Performance Management Framework.
	Continue to explore and utilise cost effective communication routes to communities in the area.	Review April 2013 and April 2014	This has been restricted since the ending of the WHHP funding programme. Pro-active communication to communities is less effective since the WHHP scheme ended. Information is, however, available on the Council's website.

AAFACURES DROP	Facilitate Landlords' Forum and provide energy conservation updates.	May 2013 and every 6 months	Due to competing priorities, there has not been a landlords' forum since November 2015.
THEME	OSED TO DELIVER ENERGY EFFICIENCY IM ACTION	TIMING	PROGESS TO DATE
Key messages	The Council will aim to establish a working partnership with an accredited ECO provider to target appropriate assistance to eligible residents in the area. Targeting of ECO funding will be developed following further analysis of more detailed data.	End June 2013	Working in Partnership with Climate Energy the Council's approved Green Deal Provider we will work closely to ensure resident have access to appropriate ECO or Green Deal funding. Unfortunately this work ended when Climate Energy went into liquidation.
Scheme 1	An action plan will be developed with the Council's Housing Asset Management service in respect of the CSCo area in Manshead, Dunstable, which contains significant numbers of Council owned dwellings. Implementation of a scheme in the CSCo area will depend upon funding availability and Council available resources.	Action plan developed by end July 2013 Timing currently unknown but aim for implementation by end March 2014	Funding for CSCo currently not secured, targeting properties with lower SAP rating below 65, the properties within off-gas areas and solid fuel heating systems, SAP rating greater then 65 will be achieved by renewable energy technology.
Scheme 2	The Council aims to pilot a street by street approach with Aragon Housing Association to promote solid wall insulation in the target areas.	Development of scheme by end April 2013 for implementation to end August 2013	The Association intends to invest £5M in renewable technologies in its drive to eradicate fuel poverty from its housing stock 63 solid wall properties in twelve towns and villages were insulated externally with phenolic insulation board and rendered with polymer render in 2013 - 15. The U-value of the external walls was improved to 0.3W/m²K. Despite promotion by the contractors,

			expanding the scheme to private households in the same areas did not result in installations being achieved.
Scheme 3	The Council will work with partners to explore an appropriate scheme to be promoted to Park Home owners. Initial consultation will be provided at a proposed Park Homes forum in summer 2013.	Development of scheme by end July 2013 for implementation to end March 2014	Central Bedfordshire has appointed an Officer to be their Park Home - first point of contact. Two solid wall insulation projects have been viewed and a procurement process for a demonstration project is anticipated in 2017/18. As stated above, our Area Based Scheme Provider – Climate Energy went into liquidation in 2015.
TIME FRAME FOR I	DELIVERY / NATIONAL, REGIONAL AND L	OCAL PARTNERS	
Time frame	The above actions were specifically planned f	or implementation du	ring 2015 to 2017.
	New initiatives and opportunities will be developed and implemented over the next two years.		
Local Partners	We will work with neighbouring local authorities, Registered Social Landlords and Housing Associations to identify future potential projects to improve the Energy Efficiency of the properties within Central Bedfordshire.		
	In collaboration with the Health and Wellbeing Board, JSNA (Joint Strategic Needs Assessment), Public Health Outcome Framework and Housing Strategies and Policies Central Bedfordshire Council will explore joint problem solving and decision making to address key issues identified through effective Partnership working in relation to Carbon Emissions and Fuel Poverty.		
	Different local partners will be engaged at different times during the two year period.		

Regional	Regional partners will be engaged at different times during the two year period where appropriate.
National	National partners will be engaged at different times during the two year period.

Risks to delivery

There are several risks that may impact upon the above delivery plan. These are outlined below:

The lead service area for most HECA delivery actions is Housing Solutions, who had previously worked closely with Public Health to tackle excess winter deaths. This was mainly through the Warmer Homes Healthy People programme. This programme has ended resulting in very little resource to lead on and implement HECA and Affordable Warmth programmes. Housing Solutions have delivered over 54% financial efficiencies since 2009, which impacts on the work that the Council can undertake itself or co-ordinate with partners.

The main risk continues to be is competing demands upon Housing Solutions Service – particularly Homelessness, meeting acute housing needs and increasing Housing Standard enforcement.

Several actions are dependent upon financial resources being available. Moving forward there is no indication of future funding to resource a co-ordinating lead role on energy efficiency or fuel poverty.

Pressure on resources has also impacted enhanced research and data being analysed.

Funding Streams - ECO funding is obtained on a bidding basis so whilst schemes will be put forward to ECO providers, there is no guarantee that funding for desired schemes will be approved.

This HECA Further Report is signed off by;
Julie Ogley, Director Social Care Health and Housing
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Signature
31 March 2017
Date